HPI Health Policy Institute

ADA American Dental Association*

Dentists Who Participate in Medicaid: Who They Are, Where They Locate, How They Practice

September 15, 2022







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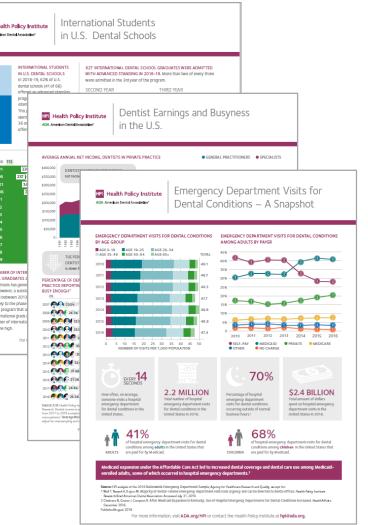
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Frature		
Features		
Health Policy Pe		(R) Check for updates
Oral health tren	ds for older A	Imericans
Cassandra Yarbrough, MPP; M	arko Vujicic, PhD	
uring a recent policy-fire	المصادر المعدان مسل المعد بالمعد	This dimension in our in driven in Lower more has a construct
that impact denti		
proposals to add dental or program that predominantly	Commentary	
The number of retiring bal		-
2035, seniors will outnumb Medicare does not cover mo	Guest Edito	Oria R Check for updates
Americans will be left with	Our dental care system is stuck	
oral health care advocate		
makers hope to change. C about the potential negative	And here is v	vhat to do about it
may have on dentists and	Market Market Market	
present concerns about rein istration, and the capacity of	Marko Vujicic, PhD	
patients. Another added	n 1926, the work	of William Gies ¹ helped chart a new course for dentistry. I think we are
coverage actually drives on versation made us think ha	approaching anoth	er "Gies" moment in which the dental community must face some hard facts
efits coverage for US senior	and ask itself how public. In my view, t	
health care use for this age The most recent data fr	sustained improveme	
seniors have some source	segments of the popu	
Approximately 26.3% hav 11.0% have public dental	but major reforms. Let us first look a	The NEW ENGLAND JOURNAL of MEDICINE
Veterans Affairs, or Tricare	minority children,2	
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use and oral health? Accord	dren, high-income meaning income disp	
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As the figure shows, on household income, High-in	of the dental econor	Perspective
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seniors (< 100% of the fr	improvements in on	
importantly, this gap in use use among high-income se	especially among tho the status quo mode	
among low-income seniors	major reforms in 4 at	
	First, we need to :	Are We in a Medical Education Bubble Market?
	Only 10% of US chi that has steadily dec	David A. Asch, M.D., M.B.A., Sean Nicholson, Ph.D., and Marko Vujicic, Ph.D.
714	significant share of a	
714	the top meason adult coverage still drives o	In November 1636, the prices of tulip bulbs in the rose until 2007 and then just as
	simply convincing pe	Louten market lose rapidly from their normal level
	they should just spen	to the point where a single bulb might sell for 10 stocks rose until 2000 and then
	have seen major exp Act. This has drama	times the annual earnings of a typical worker. Just plummeted. Bubbles burst when some new sense of lower intrin-
	care included. The p	as quickly, in May 1637, tulip-bulb analysis doesn't explain why the sic value appears. The last buyers
	US health policy tre	prices returned to their previous prices had shot up in the first are stuck with something they
	covered by public pr private health insura	values. The causes of this dramat place. Clearly, tulipmania was a paid too much for and can no ic rise and fall remain in dispute. bubble market fueled by specula longer unload. It's like being
	Second, we need to	The event occurred during the tion rather than intrinsic valuation. caught without a chair when the
	relevant for both pat are meticulous about	Dutch Golden Age, when stock After all, why would people be music stops, but whereas even the
	are meticulous about	exchanges, central banking, and willing to pay 10 times the average losers at musical chairs knew that many of the fundamental struc- annual wage for a single tulip bulb at some point someone would be
		tures that govern contemporary unless they were confident that left standing, bubble markets are
	JADA 149(3) 🔹 http://ja	capital markets and the approach- es deployed by MEAs today were er fool willing to pay even more? spect — the losers never saw it
		developed. Eubble markets are created coming.
		One modern economic analy- when an asset trades for increas- Are we in a bubble market in
		sis suggests that the precipitous ingly higher prices as it is bought medical education? In medicine, decline in tulip-bulb prices re- by people who are hopeful about students buy their education from
		sulted from a February 1637 its future value and then sold to medical schools and residency
		change in the way that futures others with even more optimistic programs (which pay wages that
		contracts were enforced, which views of that value. Recent exam are lower than the value of the immediately reduced the value of ples include the U.S. housing bub work that residents provide in re-
		those contracts by 97%,1 but this ble, in which home prices rapidly turn). This education is trans-
		those contracts by 97%, ¹ but this ble, in which home prices rapidly turn). This education is trans-
		those contracts by 97%," but this ble, in which home prices rapidly turn). This education is trans-



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HPI's Marko Vujicic testifies on access to dental care before the Oregon Senate health committee.



The New York Times How's the Economy Doing? Watch the Dentists



Why Wisconsin and the nation have a dental hygienist shortage



Why you don't need dental insurance to go to the dentist



Most dental offices' patient volume

nearing normal, data suggests

e latest polling from American Dental Association's Health Policy Institute suggests over 60% of dental offices

are running business as usual





Data and Trends

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Medical Care Research and Review

Kamyar Nasseh¹, Chelsea Fosse¹, and Marko Vujicic¹,

Abstract

Low utilization of dental services among low-income individuals and racial minorities reflects pervasive inequities in U.S. health care. There is limited research determining common characteristics among dentists who participate in Medicaid or the Children's Health Insurance Program. Using detailed Medicaid claims data and a provider database, we estimate that among dentists with 100 or more pediatric Medicaid patients, 48% practice in high-poverty areas, 10% practice in rural areas, and 29% work in large practices (11 or more dentists). Among those with zero Medicaid patients, 18% practice in high-poverty areas, 4% practice in rural areas, and 11% work in large practices. We found that dentist race/ethnicity has an independent effect on Medicaid patients, regardless of the median income or racial/ethnic profile of the community.

Keywords

dentists, Medicaid, poverty areas, ethnic and racial minorities, health services accessibility

Introduction

Oral health is an essential component of overall health, yet low-income populations experience significant barriers to dental care compared with high-income individuals. In fact, compared with medical care services, prescription drug services, mental health care, and eyeglass services, more people reported not getting needed dental services due to cost, irrespective of age and income (Vujicic et al., 2016). Racial disparities in dental care access have narrowed over the last decade for children, but Black and Hispanic children are still less likely to visit a dentist than White children (American Dental Association [ADA], 2021). However, lack of providers and the level of Medicaid reimbursement (Buchmueller et al., 2015) are not always reasons why there are disparities in dental care access in Medicaid populations. For example, in North Carolina, 90% of publicly insured children live within a 15-min travel time of a dentist who participates in Medicaid or the Children's Health Insurance Program (CHIP), and 96% of the entire population lives within a 15-min travel time of any dentist (Vujicic, 2017). Rather, for a given supply of dentists, one should examine how intensely they treat publicly insured populations and the factors associated with dentist participation in Medicaid. This sheds light on what factors are likely to expand the provider network serving low-income populations. Hence, it is important for

characteristics that influence dentist participation in Medicaid, including the role of provider and population race and ethnicity. This helps policymakers devise strategies to attract more dentists to treat publicly insured patients, particularly racial and ethnic minorities and other populations that are traditionally underserved.

policymakers to understand provider, practice, and local area

There is evidence that physician primary care practices that were most likely to have substantial Medicaid revenue were affiliated with large groups/hospitals, located in rural areas, located in Medicaid expansion states, part of federally qualified health centers (FQHCs), or located in areas with lower median household income (Spivack et al., 2021). In dentistry, the level of Medicaid reimbursement has a modest effect on dentist participation in Medicaid (Buchmueller et al., 2015). Other studies examining characteristics among Medicaid dentists have been single-state studies that were

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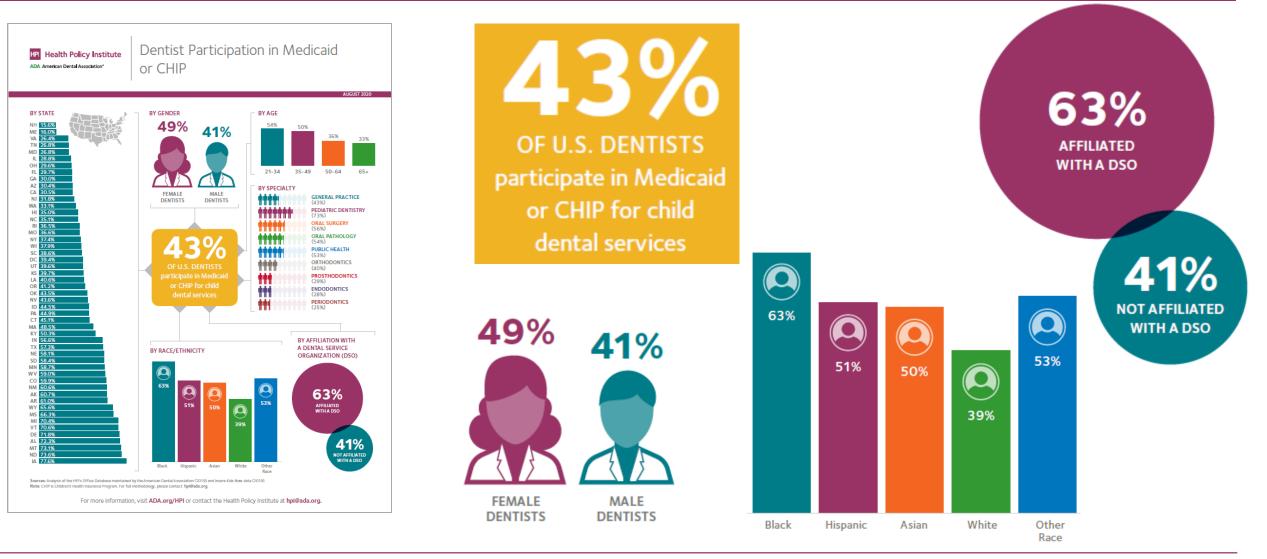
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Recent HPI Work





Recent HPI Work

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Research Brief

The Health Policy Institute (HPI)

is a thought leader and trusted source for policy knowledge on

critical issues affecting the U.S.

dental care system. HPI strives

disseminate innovative research

to generate, synthesize, and

for policy makers, oral health

advocates, and dental care

HPI's Interdisciplinary team of

health economists, statisticians, and analysts has extensive expertise in health systems

providers.

Who We Are

Dentist Participation in Medicaid: How Should It Be Measured? Does It Matter?

Authors: Marko Vujicic, Ph.D.; Kamyar Nasseh, Ph.D.; Chelsea Fosse, D.M.D., M.P.H.

Key Messages

- There is considerable debate on how best to measure dentist participation in Medicaid. In a first-of-lits-kind analysis, we use of newly accessible data to measure dentist participation in Medicaid according to different metrics and compare results across states.
- Our results show that different metrics give different conclusions. For example, some states have a 'wide but shallow' pool of Medicaid providers, meaning many denfists are enrolled in the Medicaid program but, on average, see few patients each. Other states have 'narrow and deep' pools of providers, meaning fewer dentists are enrolled providers, but each, on average, see a high volume of patients.
- Our research does not propose a single best definition of meaningful dentist participation in Medicaid. Rather, it provides different "outs" of provider enrollment and patient volume data in a transparent vay.: Further research will explore which measures matter when it comes to access to dental care.

Introduction

policy research. HPI staff routinely collaborates with researchers in academia and policy think tanks.

Contact Us

Contact the Health Policy Institute for more information on products and services at hpl@ada.org or call 312.440.2926. Follow us on Twitter @ADAHPL. Medicaid enrollment hit record levels in 2021.1 Dentist participation in state Medicaid programs is an important aspect of the dental care safety net meant to serve nearly 75 million covered adults and children. Research suggests there is an association between dentist participation in Medicaid and access to dental care for low-income individuals.²

Various oriteria have been used to measure dentist participation in Medicaid, including provider enrollment, volume of patients, claims, and share of revenues. Each measure yields different levels and distributions of provider participation. The most meaningful way to measure dentist participation in Medicaid is still under debate.^{3,4}

Medicaid is a state-administrated health insurance program funded at the federal and state levels for low-income populations. Each state program determines its covered services,

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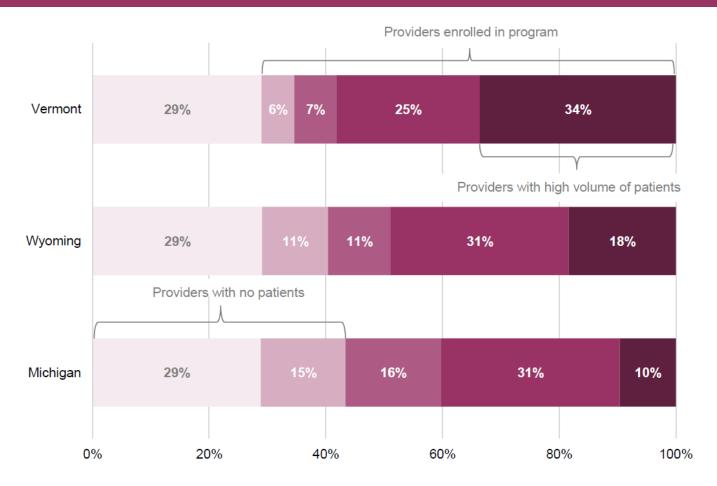
October 2021

HPI obtained Medicaid claims data from all states via TMSIS. We merge with our provider data to measure Medicaid patient volume for individual dentists.

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Recent HPI Work



In VT, WY, MI, 71% of dentists were enrolled as providers in their respective Medicaid programs.

However, the level of patient volume varied drastically.

No Medicaid Patients, Not an Enrolled Medicaid ProviderNo Medicaid Patients, Enrolled Medicaid Provider

- 1-9 Medicaid patients
- 10-100 Medicaid patients
- 100+ Medicaid patients

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What this Paper Contributes

- We set out to measure which dentists participate most intensively as Medicaid and CHIP providers.
- We rely on detailed Medicaid and CHIP claims data. The universe. Not a sample.
- We merge claims data with individual dentist data that contains dentist demographics, practice location data, and other practice characteristics.
- We merge the community characteristics of the population in the practice area.
- Our analysis covers all states except: Arkansas, DC, Indiana, Nebraska, Nevada, Pennsylvania, South Dakota and West Virginia (due to high # of missing NPI values).



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Data

- 2017 Medicaid/CHIP claims data from T-MSIS (Numerator)
 - A depository of medical inpatient, medical outpatient, pharmacy and dental de-identified claims maintained by CMS.
 - All states required to submit annual claims to T-MSIS.
 - Contains a linkable individual provider NPI number.
 - For children ages 0-20, we extracted all dental claims with a CDT Code (D0100-D9999).
 - For each NPI number, we enumerated the number of unique patients seen in 2017.
- 2017 ADA office database (Denominator)
 - Includes linkable individual provider NPI number.
 - Maps dentists into specific office locations, and those locations are tagged as DSOs, FQHCs. Contains FIPS and ZIP codes which we link to Census data.
 - Contains dentist demographic information (Age, Race, Gender, Specialty).
- Analysis limited to GP and Pediatric dentists since these dentists more likely to treat children.



Methods

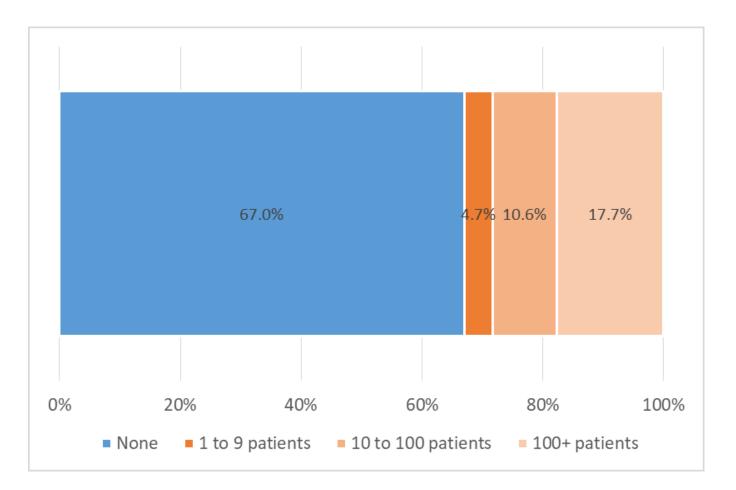
- Outcome variable: Number of unique patients a dentist sees in calendar year
- Independent Variables:
 - Individual dentist characteristics: age, gender, race/ethnicity, specialty
 - Practice characteristics: DSO status, FQHC status, practice size, urban/rural
 - Local area characteristics: Poverty rate, median household income, dentists per capita, Racial/Ethnic mix (i.e. is it a majority non-white zip code).
 - State fixed-effects to control for differences across states.
- We estimated a hurdle model
 - We are interested in modeling the expected number of Medicaid patients a dentist treats conditional on independent variables.
 - Disentangles the participation decision (Medicaid: Yes/No) and from the decision of how much to participate (How many patients to treat conditional on participating).



Number of Medicaid Patients

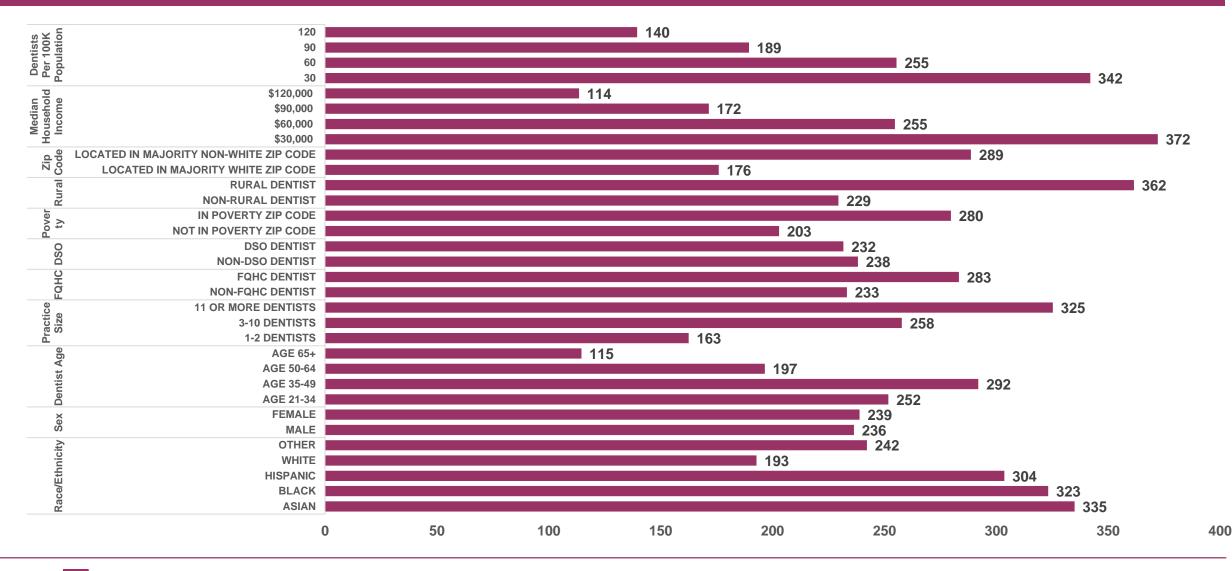
33%

of dentists saw at least one Medicaid patient





Expected Number of Medicaid Patients Treated

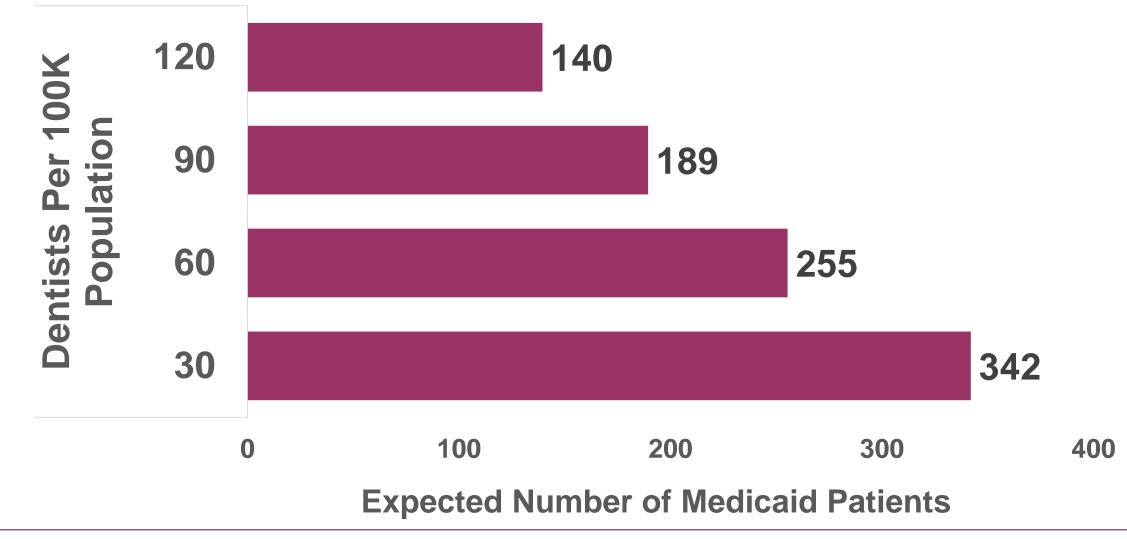


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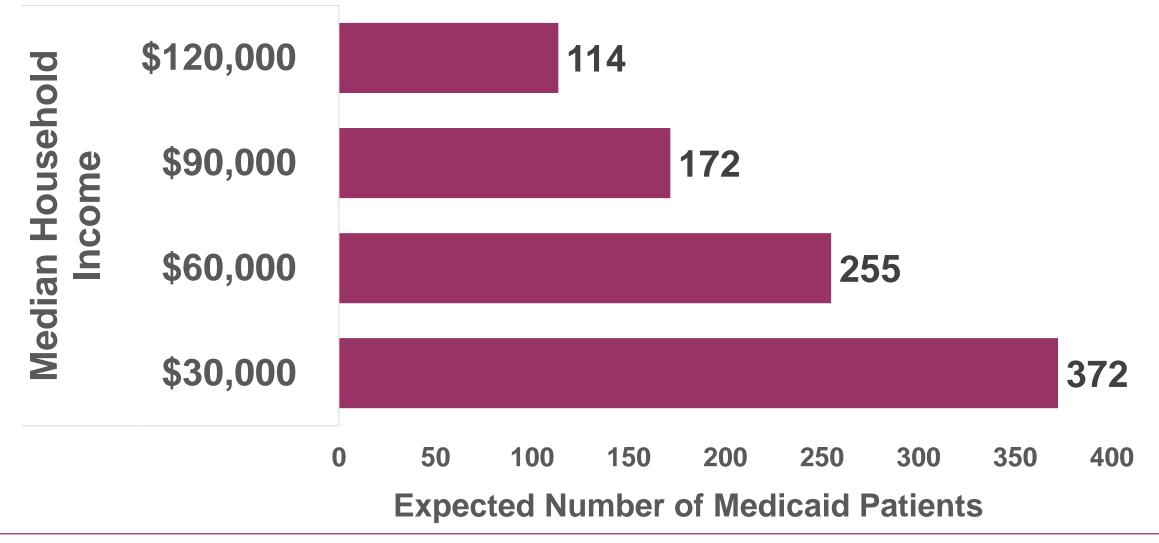
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Dentist per 10K Population



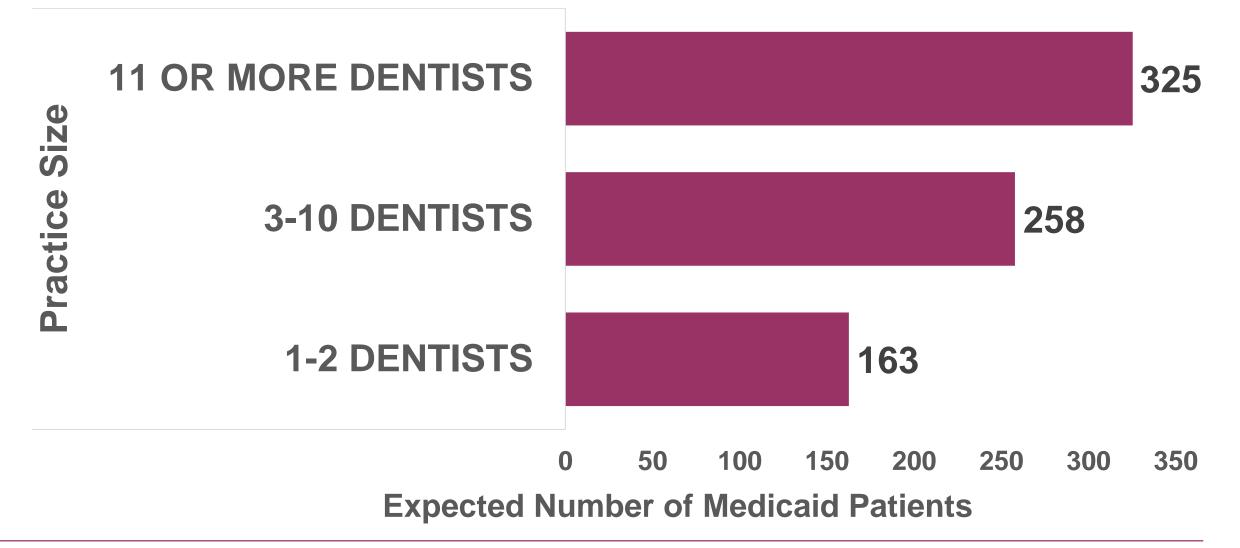


Median Household Income



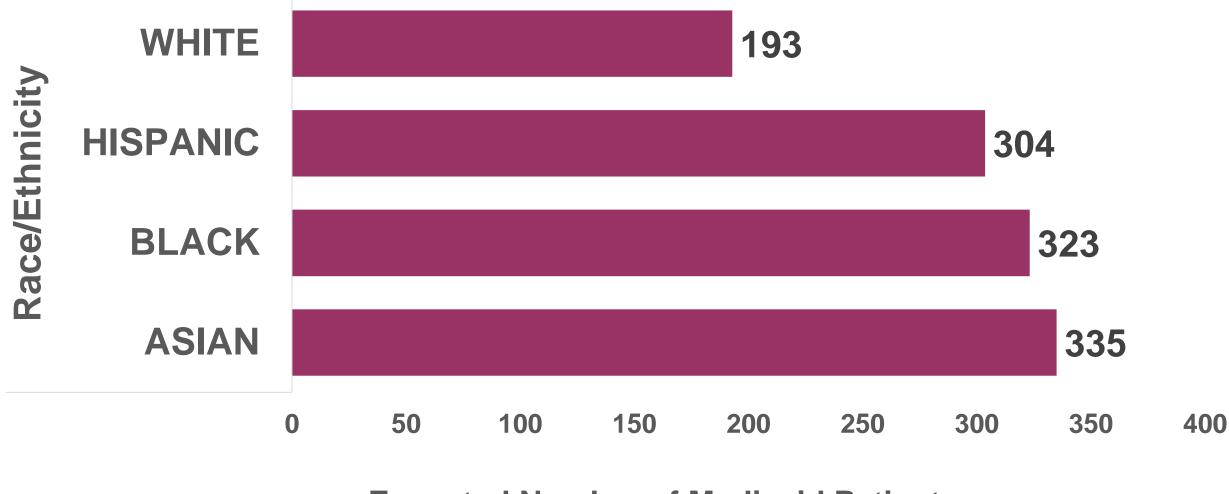


Practice Size





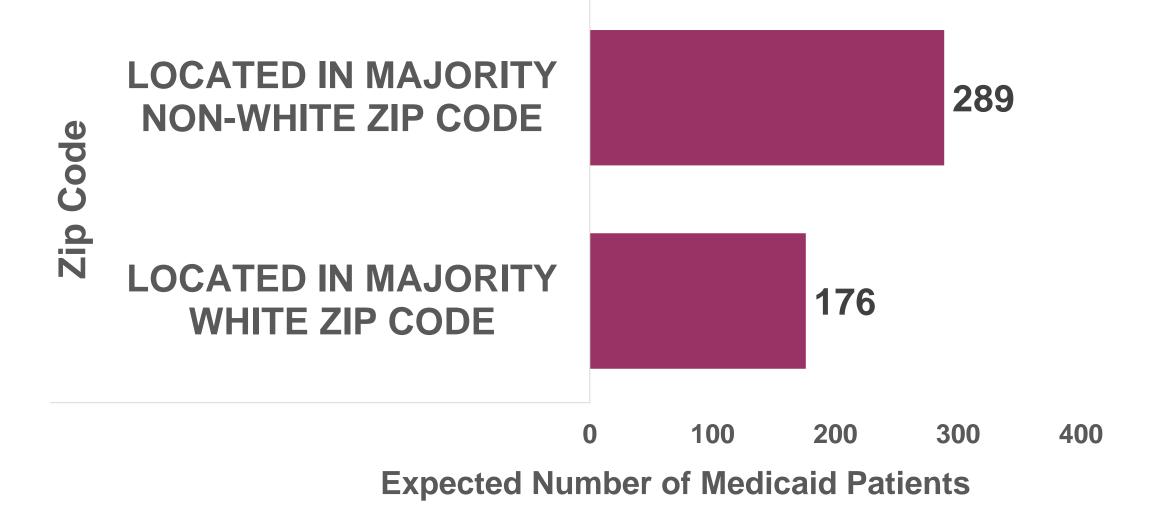
Race and Ethnicity



Expected Number of Medicaid Patients

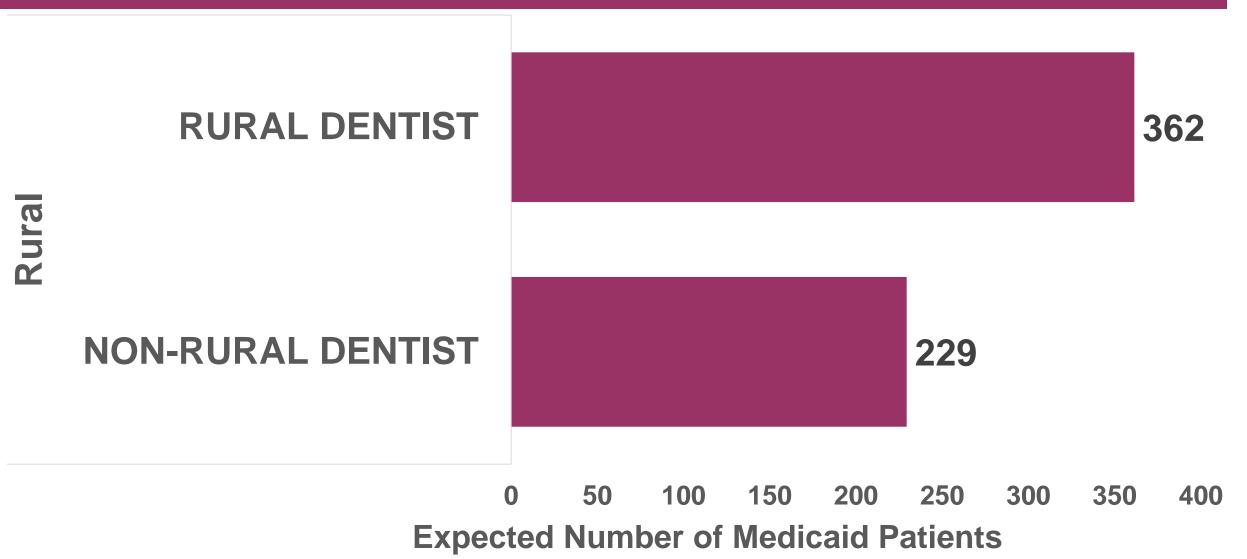


Local Area Race and Ethnicity





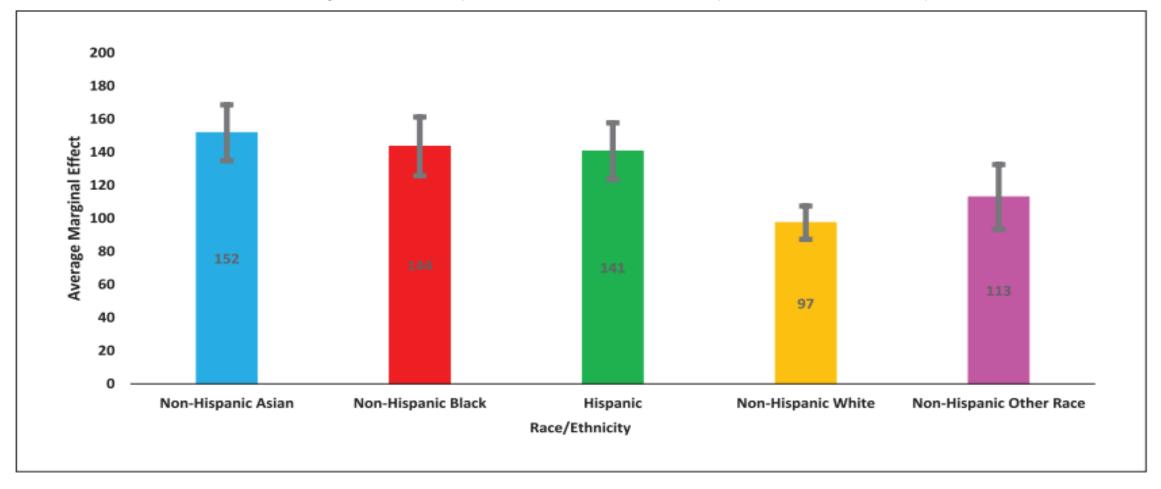






Interaction of the Community and Provider

Impact of a Dentist Locating in a Majority Non-White Zip Code by Race and Ethnicity





Key Findings

- High volume Medicaid dentists are less likely to be White, more likely to locate in a non-White, rural, or high-poverty area, work in large group practice, and be affiliated with an FQHC. This is consistent with medical care provider research.
- Racial and ethnic differences in Medicaid participation are not accounted for simply by where dentists locate. Controlling for the demographic make up of the neighborhood, White dentists are still less likely to participate in Medicaid than non-White dentists.
- Practice modality matters. Larger group practices are more likely to participate in Medicaid.
- Promoting growth within the segments of the dentist workforce that treat more Medicaid patients—dentists who are Black, Hispanic, or Asian, those that locate in rural areas—could create a more robust dental care safety net for low-income populations.



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